# Northern New England Passenger Rail Authority

#### **Financial Statements**

Year Ended June 30, 2021





# WIPFLI

#### **Independent Auditor's Report**

Board of Directors Northern New England Passenger Rail Authority Portland, Maine

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Northern New England Passenger Rail Authority ("the Authority"), a component unit of the State of Maine, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Northern New England Passenger Rail Authority, as of June 30, 2021, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States.

# WIPFLI

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States require that the management's discussion and analysis on pages 3 through 7, the Schedule of Infrastructure on page 30, the Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions, both on page 31, the Schedule of Change in Total OPEB Liability and Related Ratios - State Employee Group Health Insurance Plan on page 32, and the Schedule of Proportionate Share of Total OPEB Liability and Schedule of Contributions - Group Life Insurance Plan, both on page 33, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report, dated October 12, 2021, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and reporting and compliance.

Wippi LLP

Wipfli LLP South Portland, Maine October 12, 2021

The management of Northern New England Passenger Authority (NNEPRA) offers readers of our financial statements the following narrative overview and analysis of our financial activities for the year ended June 30, 2021.

#### **BASIC FINANCIAL STATEMENTS**

Our basic financial statements are prepared using proprietary fund (enterprise fund) accounting that uses the same basis of accounting private-sector business enterprises use. The method of accounting has an economic resource measurement focus using the accrual basis of accounting.

Under the accrual basis of accounting, revenue is recorded when earned and expenses are recorded when incurred. The basic financial statements include a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows. These are followed by the notes to the financial statements.

The statement of net position presents information on the assets, deferred outflows of resources, liabilities, deferred inflows of resources, with the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources reported as net position. In comparisons over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of NNEPRA is improving or deteriorating.

The statement of revenues, expenses and changes in net position reports the operating revenue and the non-operating revenue and the expenses of NNEPRA for the fiscal year with the difference (net income or loss before capital grants) being combined with the activity in capital grants to determine the change in net position for the fiscal year. The change in net position when added to the net position total from the previous fiscal years reconciles to the net position total at the end of the current fiscal year.

The statement of cash flows reports the changes in cash and cash equivalents for the fiscal year resulting from operating activities, capital and related financing activities, and investing activities. The net result of these activities added to the beginning cash and cash equivalent balance for the fiscal year results in the cash and cash equivalent balance at the end of the current fiscal year.

## **Financial Highlights**

| The following is a condensed comparative                           |    |            |    |            |    | Increase    |
|--|----|------------|----|------------|----|-------------|
| analysis of the Statement of Net Position as of June 30:           |    | 2021       |    | 2020       |    | (Decrease)  |
|  |    |            |    |            |    |             |
| Assets   |    |            |    |            |    |             |
| Cash and Cash equivalents  | \$ | 3,445,987  | \$ | 1,144,366  | \$ | 2,301,621   |
| Grants Receivable - Federal Government                             |    | 1,239,906  |    | 2,709,112  |    | (1,469,206) |
| Trade Receivable   |    | 27,592     |    | 89,970     |    | (62,378)    |
| Construction Inventory   |    | 3,453      |    | 65,225     |    | (61,772)    |
| Prepaid Expenses and Deposits                                      |    | 86,396     |    | 98,670     |    | (12,274)    |
| Capital Assets, net of Accumulated Depreciation                    |    | 13,925,687 |    | 14,346,412 |    | (420,725)   |
| Restricted Cash  |    | 948,405    |    | 948,405    |    | -           |
| Due from State of Maine  |    | 635,449    |    | 455,658    |    | 179,791     |
| Total Assets   |    | 20,312,875 |    | 19,857,818 |    | 455,057     |
|  |    |            |    |            |    | <u> </u>    |
| Deferred Outflows of Resources                                     |    | 689,532    |    | 514,480    |    | 175,052     |
| Total Assets and Deferred Outflows of Resources                    | \$ | 21,002,407 | \$ | 20,372,298 | \$ | 630,109     |
| Liabilities  |    |            |    |            |    |             |
| Accounts Payable   | \$ | 2,391,054  | Ś  | 2,694,355  | Ś  | (303,301)   |
| Accrued Vacation   | Ŷ  | 64,493     | Ŷ  | 44,594     | Ŷ  | 19,899      |
| Net Pension Liability  |    | 1,356,185  |    | 1,061,575  |    | 294,610     |
| Net Other Post-Employment Benefits Liability                       |    | 760,358    |    | 547,164    |    | 213,194     |
|  |    |            |    |            |    |             |
| Total Liabilities  |    | 4,572,090  |    | 4,347,688  |    | 224,402     |
| Deferred inflows of resources                                      |    | 58,519     |    | 176,845    |    | (118,326)   |
|  |    |            |    |            |    |             |
| Net Position   |    |            |    |            |    |             |
| Investment in Capital Assets                                       |    | 13,925,687 |    | 14,346,412 |    | (420,725)   |
| Restricted for Future Rail Construction                            |    | 1,302,048  |    | 1,302,048  |    | -           |
| Unrestricted   |    | 1,144,063  |    | 199,305    |    | 944,758     |
| Total Net Position   |    | 16,371,798 |    | 15,847,765 |    | 524,033     |
| Total Liabilities, Deferred Inflows of Resources, and Net Position | \$ | 21,002,407 | \$ | 20,372,298 | \$ | 630,109     |

Assets and deferred outflows of resources of \$21,002,407 exceeded liabilities and deferred inflows of resources of \$4,630,609 by \$16,371,798 (net position) at the close of fiscal year 2021. Of these assets, \$1,302,048 is restricted cash for future rail improvements and \$13,925,687 relates to capital assets, which are primarily land in Brunswick and Portland and the train layover facilities in Brunswick and Portland, and related equipment at Thompson's Point in Portland.

- Cash and cash equivalents increased \$2,301,621 from \$1,144,366 to \$3,445,987, at June 30, 2021, while
  restricted cash was not changed. The balance of restricted cash can fluctuate from year to year as the account
  has been approved to be borrowed from and subsequently reimbursed by the drawdown of federal grant
  funds.
- Grants Receivable Federal Government decreased \$1,469,206 from \$2,709,112 at June 30, 2020 to \$1,239,906 at June 30, 2021. The decrease is attributed to the timing of rail construction improvement projects and the timing of billing and collection of grants receivable.
- Construction Inventory decreased \$61,772 from \$65,225 to \$3,453 at June 30 2021, due to engaging in construction related activities and replacement projects.
- Total Liabilities increased \$224,402 from \$4,347,688 at the close of fiscal year 2020 to \$4,572,090 at the close of 2021 primarily due to increases related to the timing of payments of accounts payable.

| The following is a condensed comparative analysis of the<br>Statement of Revenues, Expenses and Changes in Net |                  |                     | Increase    |
|--|------------------|---------------------|-------------|
| Position for the years ended June 30:  | 2021             | 2020                | (Decrease)  |
|  |                  |                     |             |
| Operating Revenue  | \$<br>1,814,971  | \$<br>8,619,757 \$  | (6,804,786) |
|  |                  |                     |             |
| Operating Expenses   |                  |                     |             |
| Commuter Railroad  | 11,603,360       | 16,683,285          | (5,079,925) |
| Wages and Fringe Benefits  | 887,955          | 856,329             | 31,626      |
| Marketing  | 270,575          | 436,418             | (165,843)   |
| Station Operations   | 492,530          | 297,262             | 195,268     |
| Food Service   | 552,130          | 813,587             | (261,457)   |
| All Other Expenses   | 1,064,564        | 819,991             | 244,573     |
| Total Operating Expenses   | 14,871,114       | 19,906,872          | (5,035,758) |
|  |                  |                     |             |
| Operating Loss   | (13,056,143)     | (11,287,115)        | (1,769,028) |
|  |                  |                     |             |
| Non-Operating Income   | 15,060,134       | 13,981,424          | 1,078,710   |
|  |                  |                     |             |
| Income Before Capital Grants   | 2,003,991        | 2,694,309           | (690,318)   |
|  |                  |                     |             |
| Capital Grant Revenue (Expense)  |                  |                     |             |
| U.S. Department of Transportation, Federal Transit Railroad  |                  |                     |             |
| Administration Capital Grant   | 1,573,460        | 3,049,136           | (1,475,676) |
| Contributed Construction Services, in Kind   | 88,634           | 118,601             | (29,967)    |
| Rail Construction Expenditures   | (1,922,790)      | (5,234,069)         | 3,311,279   |
| Layover Facility   | (30,462)         | (40,631)            | 10,169      |
| SAIPRC Grant   | (1,312,283)      | (1,263,550)         | (48,733)    |
| Other Grant Expenses   | 123,483          | (3,461)             | 126,944     |
|  | (1,479,958)      | (3,373,974)         | 1,894,016   |
|  |                  |                     |             |
| Change in Net Position   | 524,033          | (679,665)           | 1,203,698   |
|  |                  |                     |             |
| Net Position, Beginning of Year  | <br>15,847,765   | 16,527,430          | (679,665)   |
| Net Position, End of Year  | \$<br>16,371,798 | \$<br>15,847,765 \$ | 524,033     |

#### June 30, 2021

- Revenue decreased \$6,804,786, or 78.9%, over FY 2020. The bulk of the decrease was \$6,010,698 in ticket revenue. Café revenue decreased \$461,388 from the prior year. Parking lot revenue decreased \$328,201 as compared to prior year. All revenue sources decreased due to a decline in demand for passenger train service since March 2020 because of COVID-19.
- Commuter railroad expenses decreased \$5,079,925 from \$16,683,285 in 2020 to \$11,603,360 in 2021 due to a decline in demand for passenger train service since March 2020 because of COVID-19.
- Net capital grant revenue (expenses) decreased from the prior year at \$(3,373,974) in 2020 to \$(1,479,954) in 2021 as a result of the timing of capital projects from 2021 compared to 2020.
- NNEPRA is not required to adopt a legal budget; therefore, no budgetary comparison is presented.
- NNEPRA does not have any long-term debt.

#### Additional information:

The Amtrak Downeaster makes five round-trips daily along a 143 mile corridor between Brunswick, ME and Boston, MA, traveling at speeds up to 79 mph, and serving 12 communities in between. Fiscal year 2021 was the nineteenth full fiscal year with passenger service between Portland and Boston. Partial service to Freeport and Brunswick was introduced in FY2013 and was fully implemented during FY2017. Amtrak reported ridership decreased from 412,718 passengers in fiscal year 2020 to 117,863 passengers in fiscal year 2021. The decrease was due to a halt in passenger train service because of COVID-19.

#### Impact of COVID-19

After a sharp decline in Downeaster ridership beginning in mid-March 2020, and restrictions on travel, the difficult decision to temporarily suspend Downeaster operations was made by the NNEPRA Board on April 10, 2020 and implemented on April 13, 2020. Service was restored in a manner consistent with state and federal guidance and requirements, beginning with one daily round trip on June 15, 2020 and then four daily round trips on July 22, 2020. The full five daily round-trip schedule was restored on May 3, 2021.

#### **Requests for information**

This financial report is intended to provide an overview of the finances of the Northern New England Passenger Rail Authority for those who have an interest in the Authority. Questions concerning any information contained in the report may be directed to me.

Respectfully submitted,

Patricia Quinn Executive Director

#### As of June 30, 2021

| ASSETS  |               |
|---|---------------|
| Current Assets                                  |               |
| Cash and Cash Equivalents                       | \$ 3,445,987  |
| Grants Receivable - Federal Government          | 1,239,906     |
| Trade Receivable                                | 27,592        |
| Construction Inventory                          | 3,453         |
| Prepaid Expenses and Deposits                   | 86,396        |
|   | 4,803,334     |
| Capital Assets                                  |               |
| Buildings and Improvements                      | 10,812,978    |
| Heavy Equipment                                 | 1,812,446     |
| Office Equipment                                | 14,650        |
|   | 12,640,074    |
| Less Accumulated Depreciation                   | (1,893,808)   |
|   | 10,746,266    |
| Infrastructure Assets                           | 2,285,672     |
| Land  | 893,749       |
|   | 13,925,687    |
| Other Assets                                    |               |
| Restricted Cash                                 | 948,405       |
| Due from State of Maine                         | 635,449       |
|   | 1,583,854     |
| Total Assets                                    | 20,312,875    |
| Deferred Outflows of Resources                  | 689,532       |
| Total Assets and Deferred Outflows of Resources | \$ 21,002,407 |

Statement of Net Position (Continued)

#### As of June 30, 2021

#### LIABILITIES AND NET POSITION

| Current Liabilities   |               |
|---|---------------|
| Accounts Payable  | \$ 2,391,054  |
| Accrued Vacation  | 64,493        |
|   | 2,455,547     |
| Non-Current Liabilities   |               |
| Net Pension Liability   | 1,356,185     |
| Net Other Post-Employment Benefits Liability                      | 760,358       |
|   | 2,116,543     |
| _Total Liabilities  | 4,572,090     |
| Deferred Inflows of Resources                                     | 58,519        |
| Net Position  |               |
| Investment in Capital Assets                                      | 13,925,687    |
| Restricted for Future Rail Construction                           | 1,302,048     |
| Unrestricted  | 1,144,063     |
| Total Net Position  | 16,371,798    |
| Total Liabilities, Deferred Inflows of Resources and Net Position | \$ 21,002,407 |

# **Northern New England Passenger Rail Authority** Statement of Revenues, Expenses and Changes in Net Position

| Year Ended June 30, 2021<br>Operating Revenue, Not Including State and Federal Assistance |                  |
|---|------------------|
| Ticket Revenues   | \$<br>1,519,710  |
| Food Service  | 187,276          |
| Parking Lot Revenues  | 107,085          |
| Advertising Revenues  | <br>900          |
| Operating Expenses  | <br>1,814,971    |
| Commuter Railroad   | 11,603,360       |
| Wages and Fringe Benefits   | 887,955          |
| Administration  | 640,082          |
| Marketing   | 270,575          |
| Station Operations  | 492,530          |
| Food Service  | 552,130          |
| Depreciation  | 420,722          |
| Board Expenses  | 3,760            |
|   | <br>14,871,114   |
| Operating Loss  | (13,056,143)     |
| Non-Operating Income  |                  |
| U.S. Department of Transportation, Federal Transit Administration Grant                   | 10,413,699       |
| Coronavirus Response and Relief Supplemental Appropriations Act                           | 2,500,000        |
| State of Maine Grants   | 2,000,000        |
| Other Income  | 138,609          |
| Interest Income   | <br>7,826        |
|   | <br>15,060,134   |
| Income Before Capital Grants  | 2,003,991        |
| Capital Grant Revenue (Expense)   |                  |
| U.S. Department of Transportation, Federal Transit Railroad Administration Capital Grant  | 1,573,460        |
| Contributed Construction services, in kind  | 88,634           |
| Rail Construction Expenditures  | (1,922,790)      |
| Layover Facility  | (30,462)         |
| SAIPRC Grant  | (1,312,283)      |
| Other Grant Expenses  | 123,483          |
| ·   | (1,479,958)      |
| Change in Net Position  | 524,033          |
| Net Position, Beginning of Year   | <br>15,847,765   |
| Net Position, End of Year   | \$<br>16,371,798 |

#### Year Ended June 30, 2021

| Cash Flows from Operations   |                      |
|--|----------------------|
| Receipts from Operating Revenues   | \$ 1,877,349         |
| Payments to Suppliers and Vendors  | (14,033,249)         |
| Payments to Employees  | (653,631)            |
| Net Cash Used in Operations  | (12,809,531)         |
| Cash Flows from Non-Capital Financing Activities                                     |                      |
| U.S. Department of Transportation, Federal Transit Administration Grant              | 13,582,887           |
| U.S. Department of Federal Transit Railroad Administration Grants                    | 2,373,475            |
| State of Maine Grants  | 2,000,000            |
| Net Cash Provided by Non-Capital Financing Activities                                | 17,956,362           |
| Purchase of Capital Assets Net Cash Used in Capital and Related Financing Activities |                      |
|  |                      |
| Cash Flows from Investing Activities<br>Payments for Rail Construction               | (2,991,646)          |
| Interest Income  | (2,991,040)<br>7,826 |
| Other Income   | 138,610              |
| Net Cash Used in Investing Activities  | (2,845,210)          |
| Net Change in Cash and Cash Equivalents  | 2,301,621            |
| Cash and Cash Equivalents at Beginning of Year                                       | 1,144,366            |
| Cash and Cash Equivalents at End of Year   | \$ 3,445,987         |

#### Year Ended June 30, 2021

#### Reconciliation of Operating Loss to Net Cash Used in Operating Activities

| Operating Loss   | \$ (13,056,143) |
|--|-----------------|
| Adjustments not Affecting Cash                           |                 |
| Depreciation   | 420,722         |
| Change in Operating Assets and Liabilities               |                 |
| Decrease in Accounts Receivable - Operating Revenues     | 62,378          |
| Decrease in Prepaid Expenses                             | 12,279          |
| Increase in Due from State of Maine                      | (179,791)       |
| Increase in Deferred Outflows of Resources               | (175,052)       |
| Decrease in Accounts Payable                             | (303,301)       |
| Increase in Accrued Vacation                             | 19,899          |
| Increase in Net Pension Liability                        | 294,610         |
| Increase in Net Other Post-Employment Benefits Liability | 213,194         |
| Decrease in Deferred Inflows of Resources                | (118,326)       |
| Total Adjustments  | 246,612         |
| Net Cash Used in Operating Activities                    | \$ (12,809,531) |

#### Note 1: Nature of the Entity and Summary of Significant Accounting Policies

#### Nature of the Entity

Northern New England Passenger Rail Authority (the Authority) was enacted on June 29, 1995, by the State of Maine Legislature to initiate, establish and maintain regularly scheduled passenger rail service between Portland, Maine and Boston, Massachusetts. During the year ended June 30, 2010, the Authority was approved to begin construction on expanding the service north to Brunswick, Maine, for which service began in November 2012.

These basic financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (standards and interpretations), constitute GAAP for governmental units. GAAP also includes guidance from the American Institute of Certified Public Accountants in the publication entitled "State and Local Governments." The more significant of the Authority's accounting policies are described below.

#### **Reporting Entity**

In evaluating the Authority as a reporting entity, management has addressed all potential component units for which the Authority may be financially accountable and, as such, should be included within the Authority's financial statements. In accordance with GASB Statement No. 14, as amended by GASB Statement No. 61, the Authority is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Authority. Additionally, the Authority is required to consider other organizations for which the nature and significance of their relationship with the Authority are such that exclusion would cause the reporting entity's financial statements to be misleading. Based on the application of these criteria, there are no other entities that should be included as part of these financial statements.

Under these standards, the Authority is considered to be a component unit of the State of Maine.

#### Note 1: Nature of the Entity and Summary of Significant Accounting Policies (Continued)

#### **Basis of Accounting**

The proprietary fund type is used by the Authority.

The Authority's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing goods and services in connection with the Authority's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. All ticket revenues are collected and retained by Amtrak in lieu of the monthly payment for the train service in accordance with the operating agreement (Note 8).

#### **Revenue Recognition**

Revenues are recognized as the goods or services are provided to the customer.

#### **Grants Receivable and Trade Receivable**

Management believes that all grants receivable and trade receivable as of June 30, 2021 are fully collectible; therefore, no allowance for doubtful accounts was recorded.

#### **Construction Inventory**

Construction inventory consists of rail purchased for future projects and for emergency use. Inventory is stated at the lower of cost or market. The cost is recorded as an expenditure at the time of consumption, which is determined to be the point in time when the railroad owner takes possession of the inventory and installs it on the railroad line owner's property.

#### **Capital Assets**

Capital assets consist of buildings and improvements, heavy equipment, office equipment and construction in progress. Purchased capital assets are reported at cost and updated for additions and retirements during the year. Donated fixed assets are recorded at their estimated acquisition value at the date of donation. The Authority maintains a capitalization threshold of \$5,000. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized. As the rail line is owned by a third-party and is not owned by the Authority, any expenses relative to the capital improvements of the rail line are expensed as incurred.

#### Note 1: Nature of the Entity and Summary of Significant Accounting Policies (Continued)

Land has an indefinite life and is not depreciated. Infrastructure, which consists of the layover facility located in Portland, Maine and the tracks associated with the layover facility in Brunswick, Maine, uses the modified approach and is not depreciated. All other capital assets are depreciated using the straight-line method over the following estimated useful lives:

| Estimated    |
|--------------|
| Useful Lives |
|              |
| 10-40 years  |
| 5-15 years   |
| 5-10 years   |
|              |

#### **Deferred Outflows of Resources and Deferred Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, Deferred Outflows of Resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The Authority's deferred outflows relate to its pension liability and OPEB Liability are disclosed in Note 6 and Note 7.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, Deferred Inflows of Resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Authority's deferred inflows relate to its pension liability and OPEB liability are disclosed in Note 6 and Note 7.

#### **Restricted Cash and Restricted Net Position**

Restricted cash and restricted net position are comprised of funds from the State of the Maine. The funds are intended to be utilized for capital improvements to the existing passenger rail service from Brunswick to Boston. Accordingly, these funds are not available for operating purposes of the Authority.

#### Budget

The Authority is not required to adopt a legal budget; therefore, no budgetary comparison is presented.

#### Note 1: Nature of the Entity and Summary of Significant Accounting Policies (Continued)

#### Concentration

Approximately 90% of the Authority's funding is provided by federal and state capital and operating grants for fiscal year 2021.

#### **Cash and Cash Equivalents**

For purposes of the statement of cash flows, the Authority considers all highly liquid debt instruments purchased with an initial maturity of three months or less to be cash equivalents.

#### **Recent Accounting Pronouncement**

In June 2017, GASB issued GASB Statement No. 87, *Leases*. This new standard will provide users of the financial statements a more accurate picture of the assets and the long-term financial obligations of the government entity. The proposal is for a dual-model approach; a lessee would account for most existing capital leases as Type A leases, and most existing operating leases as Type B leases. Both would be reported on the balance sheet of the government. Lessors will see some changes too, largely made to align with the revised lease model. This standard is effective for reporting periods beginning after June 15, 2021. Management is currently evaluating the impact of adoption on its financial statements.

#### Note 2: CASH AND CASH EQUIVALENTS

The Authority's deposits consist of checking accounts at TD Bank N.A.

#### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned. The Authority does not have a written deposit policy for custodial credit risk; however, the Authority's practice has been to obtain collateral from the bank to secure its deposits.

As of June 30, 2021, the Authority reported deposits of \$4,394,392 with bank balances of \$4,511,980. None of the Authority's bank balances were exposed to custodial credit risk as \$250,000 is covered by FDIC insurance for combined time and savings accounts, as well as another \$250,000 for combined demand deposit accounts at each financial institution. The Authority had a letter of credit with TD Bank for up to \$4,750,000 of deposits.

#### **Note 3: CAPITAL ASSETS**

Capital asset activity is as follows for the year ended June 30, 2021:

|                               | Beginnin    | g Additions         | Ending      |  |
|-------------------------------|-------------|---------------------|-------------|--|
|                               | Balance     | (Reductions         | Balance     |  |
| Capital assets:               |             |                     |             |  |
| Buildings and Improvements    | \$ 10,855,2 | 216 \$ (42,238) \$  | 10,812,978  |  |
| Heavy Equipment               | 1,812,446   |                     | 1,812,446   |  |
| Office Equipment              | 14,6        | 14,650              |             |  |
| Total capital assets          | 12,682,3    | 312 (42,238)        | 12,640,074  |  |
| Less Accumulated Depreciation | (1,515,3    | 320) (378,488)      | (1,893,808) |  |
| Total capital assets, net     | 11,166,9    | 992 (420,726)       | 10,746,266  |  |
| Infrastructure                | 2,285,672   |                     | 2,285,672   |  |
| Land                          | 893,7       | 750                 | 893,749     |  |
| Totals                        | \$ 14,346,4 | 414 \$ (420,727) \$ | 13,925,687  |  |

#### **Note 4: CHANGES IN LONG-TERM LIABILITIES**

|  | Beginning<br>Balance | Additions | Reductions | Ending<br>Balance |
|--|----------------------|-----------|------------|-------------------|
| Net Pension Liability                          | \$<br>1,061,575 \$   | 294,610   | \$-\$      | 1,356,185         |
| Net Other Post-Retirement Benefits Liability - |                      |           |            |                   |
| Group Life Insurance                           | \$<br>67,164 \$      | 14,194    | \$-\$      | 81,358            |
| Net Other Post-Retirement Benefits Liability - |                      |           |            |                   |
| Group Health Insurance                         | \$<br>480,000 \$     | 199,000   | \$ - \$    | 679,000           |

#### Note 5: CHANGE IN UNRESTRICTED AND RESTRICTED NET POSITION

The components of the change in unrestricted and restricted net position are, as follows: Unrestricted Restricted Total **Operating Revenue** \$ 1,814,971 \$ - \$ 1,814,971 14,871,114 14,871,114 **Operating Expenses Operating Loss** (13,056,143)(13,056,143)\_ Non-Operating Income 15,060,134 15,060,134 Income (Loss) Before Capital Grants 2,003,991 \_ 2,003,991 Capital grant revenue (expense) U.S. Department of Transportation, Federal Transit **Railroad Administration Capital Grant** 1,573,460 1,573,460 Contributed Construction Services, in Kind 88,634 88,634 **Rail Construction Expenditures** (1,922,790)(1,922,790)Layover Facility (30, 462)(30, 462)\_ SAIPRC Grant (1,312,283)(1,312,283)-**Other Grant Expenses** 123,483 123,483 \_ (1,479,958)(1,479,958)-Change in Net Position 524,033 \_ 524,033 Add back: Depreciation 524,033 524,033 Change in Net Position - Unrestricted Ś 524,033 \$ - \$ 524,033

#### **Note 6: RETIREMENT PLAN**

#### **Plan Description**

The Authority contributes to the Maine Public Employees Retirement System, as part of the State Employee and Teacher plan (the Plan), which is a cost sharing multiple employer defined benefit pension plan. The Plan was established as the administrator of a public employee retirement system under the Laws of the State of Maine. All full-time employees of the Authority are eligible to participate in the Plan. The Plan covers 301 participating employers.

Employee membership data related to the Plan, as of June 30, 2020 is, as follows:

| Current Participants: Vested and non-vested   | 40,395         |
|---|----------------|
| Terminated participants: Vested               | 8,157          |
| Terminated participants: Inactive due refunds | 37,653         |
| Retirees and beneficiaries receiving benefits | <u>37,151</u>  |
|   | <u>123,356</u> |

#### Note 6: RETIREMENT PLAN (Continued)

Benefit terms are established by Maine statute. The Plan's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years for State employees). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age for State employees is age 60, 62 or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The Plan also provides disability and death benefits, which are established by statute for State employee members and by contract with other participating employers under applicable statutory provisions.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with the statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the Plan's Board of Trustees and is currently 1.92%.

For the year ended June 30, 2021, the Authority's total payroll for all employees was \$897,407. Total covered payroll was also \$897,407. Covered payroll refers to all compensation paid by the Authority to active employees covered by the Plan.

#### Contributions

The contribution requirements of the Plan members are defined by law or the Plan's board. Employees of the Authority contribute up to 5% of covered compensation in relation to their employment status. The contributions are deducted from the employee's wages or salary and remitted by the Authority to the Plan on a monthly basis. Employer contributions rates are determined through actuarial valuations. The Authority's required contribution rate for the year ended June 30, 2021 was 21.98% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. The Authority's contributions to the Plan for the year ended June 30, 2021 were \$197,250.

At June 30, 2021, the Authority reported a liability of \$1,356,185 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2020 and June 30, 2019, the Authority's proportion was 0.114% and 0.102%, respectively.

#### Note 6: RETIREMENT PLAN (Continued)

For the year ended June 30, 2021, the Authority recognized pension expense of \$351,588. At June 30, 2021, the Authority reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

|   |       | Deferred    | Deferred   |
|---|-------|-------------|------------|
|   |       | Outflows of | Inflows of |
|   |       | Resources   | Resources  |
| Differences between expected and actual results |       | \$ 59,409   |            |
| Net difference between expected and actual      |       |             |            |
| investment earnings                             |       | 38,977      |            |
| Changes in proportion and differences between   |       |             |            |
| contributions and proportionate share of        |       |             |            |
| contributions                                   |       | 173,850     |            |
| Contributions subsequent to the measurement     |       |             |            |
| date  |       | 197,250     |            |
|   | Total | \$469,486   | \$-        |

The \$197,250 of deferred outflows of resources, resulting from the Authority's contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be netted and recognized in pension expense, as follows:

| Years ending June 30, |            |
|-----------------------|------------|
| 2022                  | \$ 130,662 |
| 2023                  | 73,113     |
| 2024                  | 34,335     |
| 2025                  | 34,126     |
| Total                 | \$ 272,236 |

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation                 | 2.75% per annum                                     |
|---------------------------|---|
| Salary Increases          | 2.75% plus merit based component on each employees' |
|                           | years of service                                    |
| Investment rate of return | 6.75% per annum, compounded annually                |

Mortality rates were based on the RP-2014 Total Dataset Healthy Annuitant Mortality Table for Males or Females, as appropriate.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of June 30, 2012 through June 30, 2015.

#### Note 6: RETIREMENT PLAN (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class<br>Public Equities<br>US Government<br>Private Equity<br>Real Assets<br>Traditional Credit<br>Alternative Credits<br>Diversifiers | Target<br>Allocation<br>30.0%<br>7.5<br>15.0<br>25.0<br>7.50<br>5.00<br>10.00 | Long-term<br>expected<br>Real Rate of<br><u>Return</u><br>6.0%<br>2.3%<br>7.6%<br>5.2%<br>3.0%<br>7.2%<br>5.9% |
|---|---|--|
| Total   | <u>100.0%</u>   |  |

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the the total pension liability.

#### Note 6: RETIREMENT PLAN (Continued)

#### Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 6.75%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current rate:

|                       |          | Authority's                   |
|-----------------------|----------|-------------------------------|
|                       | Discount | proportionate<br>share of net |
|                       | rate     | pension liability             |
| 1% decrease           | 5.75%    | \$ 1,607,039                  |
| Current discount rate | 6.75%    | \$ 1,356,185                  |
| 1% increase           | 7.75%    | \$ 452,983                    |

#### **Plan Fiduciary Net Position**

Detailed information about the Plan's fiduciary net position is available in the separately issued Maine Public Employees Retirement System financial report.

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

The Authority has two OPEB plans which employees participate in for which separate disclosure information is provided below.

#### State Employee and Teacher Plan - Retiree Group Life Insurance

#### General Information

*Plan description*. Employees of the Authority are provided with OPEB through the State Employee and Teacher - Retiree Group Life Insurance (SET Plan) which is a cost-sharing multiple-employer defined benefit OPEB plan administered by the Maine Public Employees Retirement System (MPERS). State of Maine Statutes grants the authority to establish and amend the benefit terms to the MPERS Board of Trustees. MPERS issues a publicly available financial report that can be obtained at <u>www.mainepers.org</u>.

*Benefits provided.* The SET Plan provides basic group life insurance benefits, during retirement, to retires who participated in the SET Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retirees' average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

*Contributions.* Premium rates are those determined by the System's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for basic life insurance coverage for retired state employees are paid by the State as the total dollar amount of each year's annual required contribution. Contributions to the SET plan from the Authority totaled \$9,343 for the year ended June 30, 2021.

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the Authority reported a liability of \$81,358 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of June 30, 2019. The Authority's proportion of the collective net OPEB liability was based on a projection of the Authority's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating SET Plan employers, actuarially determined. At June 30, 2020, the Authority proportion was 0.114 percent, which was an increase of 0.0111% from its proportion measured as of June 30, 2019 was 0.1029 percent.

For the year ended June 30, 2021, the Authority recognized OPEB expense of \$12,432. At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| Differences between expected and actual experience      |       | Deferred<br>Outflows of<br><u>Resources</u><br>\$ 1,619 | Deferred<br>Inflows of<br><u>Resources</u> |
|---|-------|---|--|
| Changes of assumptions                                  |       | 1,058   |  |
| Net difference between projected and actual earnings on |       | 1,050   |  |
| OPEB plan investments                                   |       |   | \$65                                       |
| Changes in proportion and differences between premiums  |       |   |  |
| and proportionate share of premiums                     |       | 22,026  | 454  |
| Contributions subsequent to the measurement date        |       | <u>9,343</u>  |  |
| -   | Total | \$34,046  | \$519                                      |

Of the total amount reported as deferred outflows of resources related to OPEB, \$9,343 resulting from Authority contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the Authority's OPEB expense, as follows:

| Year ended June 30, |                 |
|---------------------|-----------------|
| 2022                | 5,328           |
| 2023                | 5,738           |
| 2024                | 5,912           |
| 2025                | 5,232           |
| 2026                | <u>1,974</u>    |
| Total               | <u>\$24,184</u> |

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| Inflation                   | 2.75%   |
|-----------------------------|---|
| Salary increases            | 2.75%-8.75% including inflation                 |
| Investment rate of return   | 6.75% per annum, compounded annually            |
| Healthcare cost trend rates | Not applicable to the group life insurance plan |

For the SET Plan, for active members and non-disabled retirees of the Plans, the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females, is used. For all recipients of disability benefits, the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, is used. These tables are adjusted by percentages ranging from 104% to 120% based on actuarially determined demographic differences.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of a actuarial experience study for the period of June 30, 2012 to June 30, 2015.

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which best estimate ranges of expected future real rates of returns (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. Those ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetical rates of return for each major asset class are summarized in the following table:

|                            | Target     | Long-Term<br>Expected Real |  |
|----------------------------|------------|----------------------------|--|
| Asset Class                | Allocation | Rate of Return             |  |
| Public equities            | 70%        | 6.0%                       |  |
| Traditional credit         | 15%        | 3.0%                       |  |
| U.S. Government securities | 10%        | 2.3%                       |  |
| Real Estate                | 5%         | 5.2%                       |  |
| Total                      | 100%       |                            |  |

The discount rate used to measure the collective total OPEB liability was 6.75% for 2020 for the SET Plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually require rates, actuarially determined. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on SET Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Sensitivity of the Authority's proportionate share of the collective OPEB liability to changes in the discount rate. The following represents the Authority's proportionate share of the collective net OPEB liability, as well as what the Authority's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current discount rate:

|  | 1% Decrease    | Discount Rate  | 1% Increase    |
|--|----------------|----------------|----------------|
|  | <u>(5.75%)</u> | <u>(6.75%)</u> | <u>(7.75%)</u> |
| Authority's proportionate share of the |                |                |                |
| collective net OPEB liability          | \$99,110       | \$81,358       | \$66,836       |

#### State Employee Group Health Insurance Plan

#### General Information

*Plan description*. All active employees participate in the State Employee Group Health Insurance Plan. All eligible retired employees who elect coverage are included in this plan. The plan is authorized by Title 5 MRSA §285 and the State Employee Health Commission establishes contributions to the plan by member employers and employees annually. Both active and retire members pay the same premium rate. Claims liabilities of the plan are periodically computed using statistical techniques to establish premium rates.

The OPEB plan, the Ancillary Group Plan (AGP), is an agent-multiple employer plan sponsored and administered by the State. AGP provides OPEB for employees of Maine Educational Center for the Deaf and Hard of Hearing and Northern New England Passenger Rail Authority. APG does not issue a separate financial report for its OPEB as the Authority does not fund an OPEB plan and operates as a pay-as-you-go basis. Employers fund their own benefits. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Benefits provided.* Employers pay 100 percent of postretirement health insurance premiums for retirees who were first employed on or before July 1, 1991. A pro rata portion, ranging from zero percent for retirees with less than five years participation to 100 percent for retirees with ten or more year of participation, is paid for eligible individuals first employed after July 1, 1991. Retirees who are not eligible for Medicare retain coverage in the same group health plan as active employees. Retirees must pay for Medicare Part B coverage to be eligible to participate in the State-sponsored employer funded Companion Plan.

Plan Membership. At June 30, 2019, the following were covered by the benefit terms:

|   | Maine          | Northern  |
|---|----------------|-----------|
|   | Educational    | New       |
|   | Center for the | England   |
|   | Deaf and       | Passenger |
|   | Hard of        | Rail      |
|   | Hearing        | Authority |
| Inactive employees or beneficiaries currently receiving |                |           |
| benefit payments  | 38             | 1         |
| Active employees  | 81             | 11        |
|   | 119            | 12        |

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Total OPEB Liability

The Authority's total OPEB liability of \$679,000 was measured as of June 30, 2019, and was determined by an actuarial valuation as of that date.

Actuarial assumptions and other inputs. The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

General inflation of 2.75% was used along with an aggregate payroll increase of 3.00%. Merit payroll increases, mortality, termination, disability and retirement assumptions relied on the System's June 30, 2012 through June 30, 2015 experience study. Mortality rates were based on the RP-2014 Total Dataset Healthy Annuitant Mortality Table for Males and Females. The mortality improvement scale MP-2015 was modified to converge to an ultimate rate of 0.85 percent for ages 20 to 85 grading down to 0.00 percent for ages 111 to 120 with convergence to the ultimate rate in 2020.

The discount rate was based on the Bond Buyer 20 - Bond General Obligation Index. The discount rate was 3.58% as of the measurement date, June 30, 2020.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study, conducted by the Maine Public Employees Retirement System, for the period July 1, 2012 through June 30, 2015.

The AGP is allocated to governmental and proprietary funds based on employer contributions. The majority of governmental costs are borne by the State of Maine general fund.

#### **Changes in the Total OPEB Liability**

| Balance at June 30, 2020                           | Total OPEB<br>Liability<br>\$480,000 |   |
|--|--------------------------------------|---|
| Changes for the year                               |                                      |   |
| Service cost                                       | 29,000                               |   |
| Interest   | 18,000                               |   |
| Changes in assumptions- Discount Rate              | 156,000                              |   |
| Differences between expected and actual experience | 3,000                                |   |
| Employer contributions                             | (7,000)                              |   |
| Net Changes  | 199,000                              | _ |
|  |                                      |   |
| Balance at June 30, 2021                           | \$679,000                            |   |

Changes in assumptions or other inputs reflect a change in the discount rate from 3.87% in 2018 to 3.50% in 2019.

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Sensitivity of the total OPEB liability to changes in the discount rate.

The following table shows how the total OPEB liabilities would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate used for the Ancillary Group Healthcare OPEB Plan is 2.21%.

|                      | 1% Decrease | Discount Rate | 1% Increase |
|----------------------|-------------|---------------|-------------|
|                      | (1.21%)     | (2.21%)       | (3.21%)     |
| Total OPEB liability | \$554,000   | \$679,000     | \$840,000   |

#### Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.

The following table shows how the total OPEB liabilities would change if the healthcare rate used was one percentage point lower or one percentage point higher than the current rate of 6.2% decreasing to 4.3%.

|  |               | Healthcare         |                    |
|--|---------------|--------------------|--------------------|
|  | 1% Decrease   | Cost Trend         | 1% Increase        |
|  | (7.20%        | Rates (6.20%       | (5.20%             |
|  | decreasing to | decreasing to      | decreasing to      |
|  | 5.29%)        | 4.29%)             | 3.29%)             |
| Authority's proportionate share of the |               |                    |                    |
| collective net OPEB liability          | \$521,000     | \$679 <i>,</i> 000 | \$897 <i>,</i> 000 |

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the Authority recognized OPEB expense of \$53,000. Deferred outflows of resources of \$7,000 relate to employer contributions that were made subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2022. At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Inf | eferred<br>lows of<br>sources |  |
|--|--------------------------------------|-----|-------------------------------|--|
| Differences between expected and actual experience                               | \$ 13,000                            | \$  | 12,000                        |  |
| Changes of assumptions   | 166,000                              |     | 46,000                        |  |
| Net difference between projected and actual earnings on OPEB<br>plan investments |                                      |     |                               |  |
| Changes in proportion and differences between Authority                          |                                      |     |                               |  |
| contributions and proportionate share of contributions                           |                                      |     |                               |  |
| Contributions subsequent to the measurement date                                 | 7,000                                |     |                               |  |
| Total  | \$ 186,000                           | \$  | 58,000                        |  |

#### Note 7: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Amounts to be reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense, as follows:

| Year ended June 30 |           |
|--------------------|-----------|
| 2022               | \$13,000  |
| 2023               | 13,000    |
| 2024               | 12,000    |
| 2025               | 15,000    |
| 2026               | 12,000    |
| Thereafter         | 56,000    |
| Total              | \$121,000 |

#### **Note 8: OPERATING LEASES**

The Authority entered into an agreement to lease office space through June 30, 2022. The terms of the lease require monthly lease payments, including common area maintenance and taxes.

The Authority entered into a lease for parking at a park and ride lot owned by the MDOT, at no cost, through January 15, 2022. Authority is currently renting facilities from Concord Coach Lines on a month-by-month basis while it negotiates final terms of its terminal facility and grounds leases. The approximate monthly cost is \$31,480.

Rent expense for the year ended June 30, 2021 was \$457,663.

Future minimum lease commitments as of June 30 are, as follows:

2022

\$ 51,744

#### **Note 9: COMMITMENTS AND CONTINGENCIES**

#### Amtrak

The Authority, along with National Railroad Passenger Corporation ("Amtrak"), negotiated a contract with Boston and Maine Corporation, Portland Terminal Company, Springfield Terminal Railway Company and Pan Am Railways (collectively referred to as the "Railroad"), with respect to (a) the rehabilitation of the Railroad's rail line between Plaistow, New Hampshire and Portland, Maine, and (b) the terms and conditions under which Amtrak will operate passenger rail service over that rail line.

The operating agreement with Amtrak is for a period of 20 years, commencing December 2001. The first three years of the operating agreement contained a provision that capped the cost of services. Each year thereafter, the contract cost is negotiated between the Authority and Amtrak. The agreement provides that the Authority will fund the operating deficit of the rail service. Total payments to Amtrak under this operating agreement were \$7,613,092 for the year ended June 30, 2021.

# Railroad Maintenance Agreements (Railroad refers to Boston and Maine Corporation, Portland Terminal Company, Springfield Terminal Railway Company and Pan Am Railways)

Amtrak has an agreement with the Railroad for general maintenance. General maintenance is based on maintaining the condition of the track at an acceptable level for passenger rail service and is charged at an annually adjusted flat rate per car mile. This portion of the agreement is billed by the Railroad to Amtrak and is reimbursed by the Authority to Amtrak as part of the funding agreement between the Authority and Amtrak.

The Authority has an agreement with the Railroad for capital maintenance. Capital maintenance is based on an annual capital plan agreed upon by the Authority and the Railroad. This portion of the agreement is billed by the Railroad to the Authority. The agreement is adjusted annually for inflation based on an index provided by the American Association of Public Railroads and averages approximately \$840,000 per year. As of June 30, 2021, capital maintenance services performed by Pan Am Railways was \$860,416.

#### COVID-19

Beginning in March 2020, the United States economy began suffering adverse effects from the COVID-19 Virus Crisis ("CV19 Crisis"). After a sharp decline in Downeaster ridership beginning in mid-March and restrictions on travel, the difficult decision to temporarily suspend Downeaster operations was made by the NNEPRA Board on April 10, 2020 and implemented on April 13, 2020. Service was restored in a manner consistent with state and federal guidance and requirements, beginning with one daily round trip on June 15, 2020, and then four daily round trips on July 22, 2020. The full five daily round trip schedule was restored on May 3, 2021.

### Schedule of Infrastructure

Infrastructure consists of land work, paving, concrete and an irrigation system located at the Authority's layover facility in Portland, Maine, and tracks located at the Authority's layover facility in Brunswick, Maine.

#### Condition assessment - Portland Perfect condition

Portland infrastructure was placed in service in December 2001. Historical information regarding the estimated annual cost to maintain and preserve the infrastructure for the past five years at a condition level of good or better is not available; however, the Authority estimates that the annual cost is less than \$6,000 per year.

#### Condition assessment - Brunswick Perfect condition

Brunswick infrastructure was placed in service in November 2016. Historical information regarding the estimated annual cost to maintain and preserve the infrastructure at a condition level of good or better is not available; however, the Authority estimates that the annual cost is less than \$32,000 per year.

Note: The condition of infrastructure is based on requirements established by Amtrak and the Federal Railroad Administration to be in compliance with federal transportation standards of safety. The different classifications of the condition of infrastructure are as follows: Perfect condition, good or better condition, fair condition, and substandard condition. It is the policy of the Authority to maintain the infrastructure at a good or better condition level. Condition assessments are determined every year.

## Northern New England Passenger Rail Authority Schedule of Proportionate Share of the Net Pension Liability Maine Public Employees Retirement System

| Year Ended    | Proportion of<br>the Net<br>Pension<br>Liability | Proportionate<br>Share of the<br>Net Pension<br>Liability | Covered<br>Employee<br>Payroll | Share of the<br>Net Pension<br>Liability as a<br>Percentage of<br>Covered<br>Payroll | Plan Fiduciary<br>Net Position as<br>a Percentage<br>of the Total<br>Pension<br>Liability |
|---------------|--|---|--------------------------------|--|---|
|               | Liability  | Liability   | Tayron                         | rayron   | Liability   |
| June 30, 2021 | 0.114%   | \$1,356,185   | \$897,407                      | 151%   | 81.03%  |
| June 30, 2020 | 0.102%   | \$1,061,575   | \$844,932                      | 126%   | 82.73%  |
| June 30, 2019 | 0.079%   | \$826,953   | \$684,204                      | 121%   | 82.90%  |
| June 30, 2018 | 0.071%   | \$813,584   | \$512,596                      | 159%   | 80.70%  |
| June 30, 2017 | 0.069%   | \$924,385   | \$469,031                      | 197%   | 76.21%  |
| June 30, 2016 | 0.072%   | \$732,631   | \$434,790                      | 169%   | 81.18%  |
| June 30, 2015 | 0.072%   | \$652,453   | \$430,393                      | 152%   | 84.04%  |

### Schedule of Contributions Maine Public Employees Retirement System

#### June 30, 2021

|               |               |               |       |         |           | Contributions |
|---------------|---------------|---------------|-------|---------|-----------|---------------|
|               |               | Contributions |       |         |           | as a          |
|               |               | Relative to   |       |         |           | Percentage of |
|               | Contractually | Contractually | Contr | ibution | Covered   | Covered       |
|               | Required      | Required      | Defi  | ciency  | Employee  | Employee      |
| Year Ended    | Contribution  | Contribution  | (Ex   | cess)   | Payroll   | Payroll       |
|               |               |               |       |         |           |               |
| June 30, 2021 | \$197,250     | \$197,250     | \$    | -       | \$897,407 | 21.98%        |
| June 30, 2020 | \$185,716     | \$185,716     | \$    | -       | \$844,932 | 21.98%        |
| June 30, 2019 | \$181,133     | \$181,133     | \$    | -       | \$684,204 | 26.47%        |
| June 30, 2018 | \$132,906     | \$132,906     | \$    | -       | \$512,596 | 25.93%        |
| June 30, 2017 | \$116,329     | \$116,329     | \$    | -       | \$469,031 | 24.80%        |
| June 30, 2016 | \$108,570     | \$108,570     | \$    | -       | \$434,790 | 24.97%        |
| June 30, 2015 | \$89,704      | \$89,704      | \$    | -       | \$430,393 | 20.84%        |

This schedule is presented to illustrate requirements to show information for 10 years; however, until a full 10 year trend is completed, the Authority presents information for those years of which information is available.

## Northern New England Passenger Rail Authority Schedule of Changes in Total OPEB Liability and Related Ratios - State Employee Group Health Insurance Plan

|   | Jun | e 30, 2021 | June | 30, 2020 | June | 30, 2019 | Jun | e 30, 2018        |
|---|-----|------------|------|----------|------|----------|-----|-------------------|
| Service Cost  | \$  | 29,000     | \$   | 20,000   | \$   | 22,000   | \$  | 22,000            |
| Interest  |     | 18,000     |      | 16,000   |      | 15,000   |     | 13,000            |
| Changes in Assumptions- Discount Rate                                 |     | 156,000    |      | 34,000   |      | -        |     | -                 |
| Differences between expected and actual                               |     |            |      |          |      |          |     |                   |
| experience  |     | 3,000      |      | 15,000   |      | -        |     | (20,000)          |
| Changes of assumptions or other inputs                                |     | -          |      | 1,000    |      | (22,000) |     | (58 <i>,</i> 000) |
| Contributions- Employer and Nonemployer                               |     |            |      |          |      |          |     |                   |
| Contributing Entities   |     | -          |      | -        |      | (7,000)  |     | -                 |
| Benefit payments  |     | (7,000)    |      | (7,000)  |      | -        |     | (10,000)          |
| Net change in total OPEB liability                                    |     | 199,000    |      | 79,000   |      | 8,000    |     | (53,000)          |
| Total OPEB liability - beginning                                      |     | 480,000    |      | 401,000  |      | 393,000  |     | 446,000           |
| Total OPEB liability - ending   | \$  | 679,000    | \$   | 480,000  | \$   | 401,000  |     | 393,000           |
|   |     |            |      |          |      |          |     | -                 |
| Covered - employee payroll  | \$  | 626,384    | \$   | 582,934  | \$   | 513,000  |     | 465,000           |
| Total OPEB liability as a percentage of<br>covered - employee payroll |     | 108.4 %    |      | 78.2 %   |      | 78.2 %   |     | 84.5 %            |

#### Notes to schedule:

Changes of benefit terms: Amount presented no increase in the retirees' share of health premiums.

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate used for June 30, 2021 was 3.58%, which reflects a .08 percentage-point increase from the discount rate from June 30, 2020.

This schedule is presented to illustrate requirements to show information for 10 years; however, until a full 10 year trend is completed, the Authority presents information for those years of which information is available.

# **Northern New England Passenger Rail Authority**

### Schedule of Proportionate Share of total OPEB Liability - Group Life Insurance Plan **Maine Public Employees Retirement System**

#### Group Life Insurance - Set Plan

|  | Authority's<br>Proportion of         | Authority's<br>Proportionat<br>e Share of    | State's<br>Proportionate | Total  |  | Authority's<br>Proportionate<br>Share of the<br>Collective Net<br>OPEB Liability as | Plan<br>Fiduciary<br>Net Position<br>as a<br>Percentage |
|--|--------------------------------------|--|--------------------------|--|--|---|---|
|  | the Collective                       | the Collective                               | Share of the             | Collective                                   | Authority's                                      | a Percentage of   | of the Total  |
|  | Net OPEB                             | Net OPEB                                     | Collective Net           | Net OPEB                                     | Covered  | its Covered   | OPEB  |
| Year Ended   | Liability                            | Liability                                    | OPEB Liability           | Liability                                    | Payroll  | Payroll   | Liability   |
| June 30, 2021<br>June 30, 2020<br>June 30, 2019<br>June 30, 2018 | 0.114%<br>0.102%<br>0.079%<br>0.071% | \$81,358<br>\$67,100<br>\$49,492<br>\$47,703 | \$-<br>-<br>-<br>-       | \$81,358<br>\$67,100<br>\$49,492<br>\$47,703 | \$897,407<br>\$844,932<br>\$652,121<br>\$629,051 | 9.07%<br>7.94%<br>7.59%<br>7.58%  | 49.51%<br>49.22%<br>48.04%<br>47.29%                    |

### Schedule of the Authority's Contributions **Maine Public Employees Retirement System**

#### **Group Life Insurance - SET Plan**

|               | Contra  | ctuallv | Contributions<br>Relative to<br>Contractually | Contribution | Authority's |                               |  |
|---------------|---------|---------|---|--------------|-------------|-------------------------------|--|
|               | Requ    | ired    | ,<br>Required                                 | Deficiency   | Covered     | Contributions as a Percentage |  |
| Year Ended    | Contril | oution  | Contribution                                  | (Excess)     | Payroll     | of Covered Payroll            |  |
| June 30, 2021 | \$      | 9,343   | \$9,343                                       | \$-          | \$897,407   | 1.04%                         |  |
| June 30, 2020 | \$      | 8,708   | \$8,708                                       | \$-          | \$844,932   | 1.03%                         |  |
| June 30, 2019 |         | 3,577   | \$3,577                                       | \$-          | \$652,121   | 0.55%                         |  |
| June 30, 2018 | \$      | 4,346   | \$4,346                                       | \$-          | \$629,051   | 0.69%                         |  |

This schedule is presented to illustrate requirements to show information for 10 years; however, until a full 10 year trend is completed, the Authority presents information for those years of which information is available.

#### Independent Auditor's Report on Additional Information

Northern New England Passenger Rail Authority Portland, ME

We have audited the financial statements of Northern New England Passenger Rail Authority as of and for the year ended June 30, 2021, and our report thereon, dated October 12, 2021, which expressed an unmodified opinion on those financial statements, appears on page 1. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule, on page 35, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Wippei LLP

Wipfli LLP South Portland, Maine October 12, 2021

## Northern New England Passenger Rail Authority Schedule of Activities

Year Ended June 30, 2021

|                                  |              |              | Program       | Revenues       | (E | let Revenue<br>xpense) and<br>nange in Net<br>Position |
|----------------------------------|--------------|--------------|---------------|----------------|----|--|
|                                  |              |              | Operating     | Capital Grants |    |  |
|                                  |              | Charges for  | Grants and    | and            |    |  |
| Functions/Programs               | Expenses     | Services     | Contributions | Contributions  |    | Total  |
| Governmental Activities          |              |              |               |                |    |  |
| Business type activity:          |              |              |               |                |    |  |
| Operation and maintenance        |              |              |               |                |    |  |
| of passenger rail service        | \$18,013,166 | \$ 1,814,971 | \$ 14,913,699 | \$ 1,662,094   | \$ | 377,598  |
| General Revenues                 |              |              |               |                |    |  |
| Interest and investment earnings |              |              |               |                |    | 7,826  |
| Other revenue                    |              |              |               |                |    | 138,609  |
| Total General Revenues           |              |              |               |                |    | 146,435  |
| Change in Net Position           |              |              |               |                |    | 524,033  |
| Net Position, Beginning of Year  |              |              |               |                |    | 15,847,765   |
| Net Position, End of Year        |              |              |               |                | \$ | 16,371,798   |

See independent auditors' report on additional information.